House Legislative Oversight Committee February 26, 2020

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South Carolina House of Representatives



Legislative Oversight Committee

Wednesday, February 26, 2020 Room 110- Blatt Building

2:30 p.m., or 30 minutes after the House adjourns, whichever is later Pursuant to Committee Rule 4.9, S.C. ETV shall be allowed access for internet streaming whenever technologically feasible.

AGENDA

- I. Approval of minutes
- II. Discussion of any subcommittee study in which notice has been provided pursuant to Committee Standard Practice 11.9 that a study is available for consideration by the full Committee
 - A. The Healthcare and Regulatory Subcommittee's Study of the Department of Mental Health is available for consideration. (Executive Summary; Full Report; See December 9, 2019, video at 1:21:50 hear the presentation of this report.)
 - B. The Economic Development, Transportation, and Natural Resources Subcommittee's Study of SC Housing is available for consideration. (Executive Summary; Full Report).
 - C. The Healthcare and Regulatory Subcommittee's Study of the Department of Alcohol and Other Drug Abuse Services is anticipated to be available for consideration by Tuesday, February 25.
- III. Discussion of Committee administrative matters
- IV. Adjournment



Legislative Oversight Committee Meeting

Monday, December 9, 2019 Blatt Building Room 110

Archived Video Available

I. Pursuant to House Legislative Oversight Committee Rule 6.8, South Carolina ETV was allowed access for streaming the meeting. You may access an archived video of this meeting by visiting the South Carolina General Assembly's website (http://www.scstatehouse.gov) and clicking on *Committee Postings and Reports*, then under *House Standing Committees* click on *Legislative Oversight*. Then, click on *Video Archives* for a listing of archived videos for the Committee.

Attendance

I. Pursuant to Committee Rule 3.1, the meeting of the House Legislative Oversight Committee was called to order by Chairman Wm. Weston J. Newton. All members of the Committee were present for all or a portion of the meeting, except Representative Neal A. Collins, Representative Laurie Slade Funderburk, Representative Mandy Powers Norrell, and Representative Marvin R. Pendarvis.

Minutes

I. Representative Edward R. Tallon, Sr., moves to approve the minutes from the meeting on September 27, 2019. A roll call vote is held, and the motion passes.

Representative Tallon's motion to approve the minutes from the meeting on September 27, 2019.	Yea	Nay	Not Voting: Present	Not Voting: Absent
Micajah P. "Micah" Caskey, IV	✓			
Gary E. Clary	✓			
Neal A. Collins				✓
Chandra E. Dillard	✓			
Laurie Slade Funderburk				✓
Patricia Moore "Pat" Henegan	✓			
Lee Hewitt	✓			
William M. "Bill" Hixon	✓			
Joseph H. Jefferson, Jr.	✓			
Jeffrey E. Johnson	✓			
Mandy Powers Norrell				✓
Marvin R. Pendarvis				✓
Robert L. Ridgeway, III	✓			
Tommy M. Stringer	✓			
Edward R. "Eddie" Tallon, Sr.	✓			
Bill Taylor	✓			
John T. West	✓			
Robert Q. Williams	✓			
Christopher Sloan "Chris" Wooten	✓			
Wm. Weston J. Newton	✓			

Discussion of Agenda and Procedure

- I. Chairman Newton states the purpose of this meeting is to discuss the following items: the Economic Development, Transportation, and Natural Resources Subcommittee's study of the Rural Infrastructure Authority; the Healthcare and Regulatory Subcommittee's study of the Department of Mental Health; and scheduling the next agencies for study.
- II. Chairman Newton notes that the Healthcare and Regulatory Subcommittee's study of the Department of Mental Health was approved one hour prior to this meeting.

Discussion of the Rural Infrastructure Authority

- I. Representative William M. (Bill) Hixon provides an overview of the Economic Development, Transportation, and Natural Resources Subcommittee's study of the Rural Infrastructure Authority, or "RIA."
- II. Representative Hixon explains the subcommittee has one finding arising from the RIA study: the need for legislative action to provide resources to support statewide access to broadband services, including in rural communities. Additionally, he notes House Bill 3780, which already has been approved by the House, proposes establishing a fund for the RIA and broadband expansion into rural areas without access.
- III. Representative Hixon notes the subcommittee has five recommendations arising from the RIA study pertaining to the following topics:
 - i. clarified roles and responsibilities;
 - ii. coordinating infrastructure efforts;
 - iii. updating accounting requirements;
 - iv. updating state code terminology; and
 - v. adding definition to a specified code.
- IV. Ms. Bonnie Ammons, Executive Director of the Rural Infrastructure Authority, under oath, addresses questions regarding the RIA study and its current work.
- II. Representative Hixon moves to approve the study on RIA. A roll call vote is held, and the motion passes.

Representative Hixon's motion to approve the study on RIA.	Yea	Nay	Not Voting: Present	Not Voting: Absent
Micajah P. "Micah" Caskey, IV	✓			
Gary E. Clary	✓			
Neal A. Collins				✓
Chandra E. Dillard	✓			
Laurie Slade Funderburk				✓
Patricia Moore "Pat" Henegan	✓			
Lee Hewitt	✓			
William M. "Bill" Hixon	✓			
Joseph H. Jefferson, Jr.	✓			
Jeffrey E. Johnson	✓			

Mandy Powers Norrell		✓
Marvin R. Pendarvis		✓
Robert L. Ridgeway, III	✓	
Tommy M. Stringer	✓	
Edward R. "Eddie" Tallon, Sr.	✓	
Bill Taylor	✓	
John T. West	✓	
Robert Q. Williams	✓	
Christopher Sloan "Chris" Wooten	✓	
Wm. Weston J. Newton	✓	

Discussion of the Department of Mental Health

- I. Representative John Taliaferro (Jay) West, IV, provides an overview of the Healthcare and Regulatory Subcommittee's study on the Department of Mental Health, or "DMH."
- II. Representative West notes the subcommittee has five findings arising from the DMH study pertaining to the Vulnerable Adults Fatalities Review Committee, a multidisciplinary investigating entity which includes among its membership the DMH Director, on the following topics:
 - i. importance of charge
 - ii. communication of recommendations; and
 - iii. administrative issues.
- III. Representative West states that the subcommittee has 27 individual recommendations arising from the DMH study addressing the following topics:
 - i. patient care;
 - ii. organizational structure;
 - iii. performance measures;
 - iv. employee recruitment, retention, and compensation;
 - v. community health services;
 - vi. collaboration; and
 - vii. pass-through funds.
 - IV. Representative Williams states that he would like more time to review the DMH study before proceeding.
 - V. Mr. Mark Binkley, Interim State Director of the South Carolina Department of Mental Health, under oath, addresses committee member questions regarding coordination of services with the Department of Corrections.

Discussion of Committee Administrative Matters

- I. Chairman Newton provides an overview of administrative matters, including the ability of members to submit written statements for inclusion in Committee Studies pursuant to Standard Practice Rule 12.6.
- II. Chairman Newton then opens discussion into recommendations for agencies that should next undergo study.
 - i. Speaking on behalf of the Economic Development, Transportation, and Natural Resources Subcommittee, Representative Hixon provides recommendations of agencies for study. Specifically, he recommends the Department of Commerce and the Jobs-Economic Development Authority.
 - Speaking on behalf of the Education and Cultural Subcommittee, Representative Joseph H. Jefferson, Jr., provides recommendations of agencies for study.
 Specifically, he recommends the Arts Commission and the State Library.
 - iii. Speaking on behalf of the Executive Subcommittee, Representative Gary E. Clary provides recommendations of agencies for study. Specifically, he recommends the State Ethics Commission and the Department on Aging.
 - iv. Speaking on behalf of the Healthcare and Regulatory Subcommittee, Representative West provides recommendations of agencies for study. Specifically, he recommends the Department of Health and Human Services as well as the State Accident Fund.
 - v. Speaking on behalf of the Law Enforcement and Criminal Justice Subcommittee, Representative Tallon provides recommendations of agencies for study. Specifically, he recommends the South Carolina Attorney General's Office.

Chairman Newton opens discussion for comments on the recommended agencies for study.

- i. Representative Tommy M. Stringer expresses concerns regarding oversight of the Judicial Merit Selection Committee. Chairman Newton notes this entity may not be an agency as defined by S.C. Code Ann. § 2-2-10(1) for purposes of legislative oversight of executive agencies.
- ii. Representative Bill Taylor expresses interest in bringing the Department of Social Services back in front of the committee for an update from its new director. Chairman Newton notes the committee may invite the agency head to testify at a future meeting.

Representative Clary moves to adopt the agencies named by the subcommittee chairs for study in 2020. A roll call vote is held, and the motion passes.

Representative Clary's motion to adopt the subcommittee chairs' recommendations of agencies for study in 2020.	Yea	Nay	Not Voting: Present	Not Voting: Absent
Micajah P. "Micah" Caskey, IV	✓			
Gary E. Clary	✓			
Neal A. Collins				✓
Chandra E. Dillard	✓			
Laurie Slade Funderburk				✓
Patricia Moore "Pat" Henegan	✓			
Lee Hewitt	✓			
William M. "Bill" Hixon	✓			
Joseph H. Jefferson, Jr.	✓			
Jeffrey E. Johnson	✓			
Mandy Powers Norrell				✓
Marvin R. Pendarvis				✓
Robert L. Ridgeway, III	✓			
Tommy M. Stringer	✓			
Edward R. "Eddie" Tallon, Sr.	✓			
Bill Taylor	✓			
John T. West	✓			
Robert Q. Williams	✓			
Christopher Sloan "Chris" Wooten	✓			
Wm. Weston J. Newton	✓			

VI. There being no further business, the meeting adjourns.

The full report of the Healthcare and Regulatory Subcommittee's study of the Department of Mental Health (DMH), issued on December 9, 2019, is available on the House Legislative Oversight Committee's webpage.

Findings

During the study of the Department of Mental Health, issues are raised pertaining to the Vulnerable Adult Fatalities Review Committee (VAFRC), a multidisciplinary investigating entity which includes among its membership the Director of the Department of Mental Health. The **Subcommittee adopts five findings**, **through a single motion**, **all pertaining to the VAFRC**. The Subcommittee's findings fall into three categories: (1) importance of charge; (2) communication of recommendations; and (3) administrative issues. The Subcommittee has a recommendation to address some of these findings.

Findings	
IMPORTANCE OF CHARGE	 The charge of the VAFRC remains important, particularly its functions related to aggregating and disseminating data, detecting trends, identifying opportunities for cross-training, and communicating deficiencies in our statutory infrastructure to the General Assembly and Governor.
COMMUNICATION OF RECOMMENDATIONS	 There is not a record of the VAFRC communicating recommendations or a lack of a need for any changes to the General Assembly, in the last five years. The VAFRC could communicate any findings or recommendations about a state agency to the agency's leadership via a letter, in addition to currently required reporting.
Administrative Issues	 Additional administrative support might be required for the VAFRC to fulfill its statutory requirements. State law only requires each of the nine exofficio members to provide "sufficient staff and administrative support to carry out the responsibilities of the article." It does not direct any one agency to be responsible. The VAFRC membership is not currently up-to-date on the Secretary of State's website.

Recommendations

The **Subcommittee** has **27** recommendations arising from its study of the agency. The Subcommittee's recommendations fall into six categories: (1) patient care; (2) organizational structure, governance, directives, and performance measures; (3) employee recruitment, retention, and compensation; (4) community mental health services; (5) collaboration; and (6) pass-through funds.

Patient Care

EMPLOYEE

TRAINING

- 1. The Department of Mental Health should randomly test employee knowledge of DMH policies and procedures. Random testing should include both written tests and hands-on strategies by trained staff with appropriate expertise to determine whether employees are aware of and employing appropriate care techniques.
- 2. The Department of Mental Health should provide a quarterly update about employee training oversight to the House Legislative Oversight Committee for a period of two years beginning on the date of approval of the full Committee study. The report should include the following: current processes and systems to monitor employee training, compliance, and competency; guidelines, membership and stated meeting times of responsible internal committees; meeting minutes; and reviews of the sufficiency and efficiency of all training programs with appropriate indicators as approved by internal committees. The report should also delineate responsibilities for training, competencies of employees following training, and the assessment mechanisms used to ensure employees understand and rely upon training. All information submitted to the Committee should be in compliance with state law.

3. The Department of Mental Health should implement a method to determine which of the trainings it offers can be linked to better patient outcomes.

4. The Department of Mental Health should update policy and training manuals to include all necessary training, competencies, and continuing education for each position and disciplinary measures for employees who fail to employ policy and procedural mandates.

VULNERABLE
ADULTS
FATALITIES
REVIEW
COMMITTEE
REPORTING

5. The Vulnerable Adult Fatalities Review Committee should submit an annual report as required by S.C. Code of Laws Ann. § 43-570(6) and in accordance with the electronic transmission process described in S.C. Code of Laws Ann. § 2-1-230. In addition to statutorily required sections (i.e., findings and recommendations for changes), the report should include a summary of non-confidential portions of minutes, member attendance records, statistical information on cases reported and reviewed, committee member credentials, identified systemic deficiencies in care, and trending issues facing vulnerable adults.

PERSONS
AUTHORIZED
TO MAKE
HEALTH CARE
DECISIONS FOR
A PATIENT
UNABLE TO
CONSENT

6. The General Assembly should consider amending S.C. Code Ann. § 44-22-40 to align the priority list of people who may provide substitute consent for electroconvulsive therapy or major medical treatment with 2019 legislative changes to the priority list of relationships in S.C. Code § 44-66-30 (Adult Healthcare Consent Act).

Organizational Structure, Governance, Directives, and Performance Measures 7. The Department of Mental Health should develop a complete organizational flow chart, which includes position descriptions, scope of responsibility for each position, and scope of responsibility for each area of the organization. The **ORGANIZATIONAL** position descriptions should include lines of communication, the chain of STRUCTURE command, and responsibilities assigned to each position. The organizational flow chart should depict the specific areas of care which include medical services and psychiatric services. 8. The South Carolina Mental Health Commission should develop a procedure to determine policies and promulgate regulations governing the operation of the department and the employment of professional and staff personnel, as required of it in S.C. Code Ann. § 44-9-30(c). 9. The South Carolina Mental Health Commission should comply with S.C. Code Ann. § 1-23-120(J) by conducting a formal review of the agency's regulations at GOVERNANCE least every five years and submitting a report of that review to the Code Commissioner. 10. The South Carolina Mental Health Commission should allow public input at commission meetings. 11. The Department of Mental Health should post contact information for members of the South Carolina Mental Health Commission on its website. 12. The South Carolina Department of Mental Health should provide public online AGENCY access to directives (i.e., policy and procedures) applicable to patients and the **DIRECTIVES** public. 13. The Department of Mental Health should continue to review and update its performance measures for the Fiscal Year 2019-20 Accountability Report. In doing so, the agency may wish to avail itself of resources available from the Department of Administration's Executive Budget Office (EBO), including but not **PERFORMANCE MEASURES** limited to consulting with EBO's performance and accountability manager. The agency should determine whether the current set of performance measures assist agency leaders in evaluating whether the agency is accomplishing its mission. Employee Recruitment, Retention, and Compensation 14. The Department of Mental Health, in collaboration with relevant state agencies and the state's higher education institutions, should study existing education and training paths for mental health professionals to determine if the capacity exists to meet future estimated needs for mental health professionals at all RECRUITMENT levels.

15. The Department of Mental Health should collect data to evaluate its recruitment efficacy (e.g., ask each new employee how he or she learned about the position).

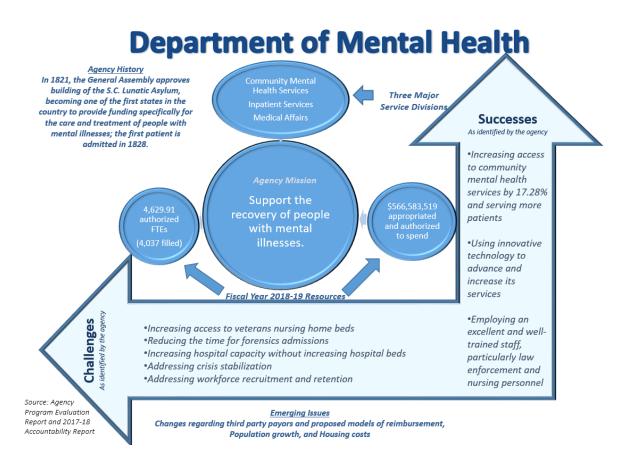
16. The Department of Mental Health should continue to employ current retention strategies, implement a method to determine which ones are most effective, and research new or evolving retention strategies. RETENTION 17. The Department of Mental Health should ensure a range of employee levels are represented on agency-wide committees impacting employee onboarding, training, and retention. 18. The Department of Mental Health should seek funding to maintain mean salaries at or above the midpoint for each classification, particularly the GA50 (Human Services Coordinator I) and GA60 (Human Services Coordinator II) classifications. 19. The Department of Mental Health should review mental health salaries in Georgia and North Carolina counties bordering South Carolina in order to maintain a competitive market for the recruitment and retention of mental COMPENSATION health professionals. 20. The General Assembly should consider re-establishing the Classification and Compensation Study Committee, originally created in Proviso 93.33 of the 2015-16 General Appropriations Act, for the purpose of examining findings and recommendations of the Department of Administration, Human Resources Division on the state's classification and compensation system. Community Mental Health Services 21. The Department of Mental Health should annually review services available in each community and determine if they are adequate to serve the needs of the community. SERVICES 22. The Department of Mental Health and the Department of Education should determine a desired clinician to student ratio, in addition to the goal of two schools per clinician, and report this determination to the Committee within one year after the approval of the full Committee study. 23. The Department of Mental Health should continue efforts to increase local government contributions to community mental health services. A year following approval of the full Committee study, DMH should report to the Legislative Oversight Committee local contributions to community mental health centers, and note if a center has experienced a shortfall in the year between **FUNDING** study approval and this follow up report. 24. In requesting additional funding for school-based mental health services, the Department of Mental Health should report on each district's financial contributions and the outcomes of the Magill school-based mental health services certificate program. Collaboration CONTINUITY OF 25. The Department of Mental Health and the Department of Corrections should CARE FOR form a committee constituted of professionals of these and other appropriate CRIMINAL entities to devise a plan to provide a seamless transition for inmates who are JUSTICE under the care of a mental health professional upon the release of the inmate. INVOLVED The plan should be implemented by the participating agencies. INDIVIDUALS

Sexually Violent Predator Treatment Program 26. The Department of Mental Health should collaborate with the Office of the Attorney General and the criminal defense bar to review the amendments to S.C. Code Ann. §44-48-10 et seq. (Sexually Violent Predator Act) in Senate Bill 797, as introduced in 2019. The Department of Mental Health should provide to the Committee a summary of suggested changes to Senate Bill 797, as introduced in 2019, if any, based on that input.

Pass-Through Funds

27. The General Assembly should consider removing the pass through of funds to the Alzheimer's Disease and Related Disorders Association (Proviso 35.3 - 2019), Department of Social Services (Proviso 117.53 – 2019) and the Department of Children's Advocacy (Proviso 35.1 – 2019 referring to the Continuum of Care) from the Department of Mental Health's section of the General Appropriations Act and include those funds in the most-applicable agency's section.

Agency Snapshot



Sources: Agency Program Evaluation Report (November 2018) and Accountability Report (September 2018).

Purpose of Oversight Study

To determine if agency laws and programs:

are being implemented and carried out in accordance with the intent of the General Assembly



should be continued, curtailed, or eliminated,

the Committee and Subcommittee evaluate:

the application, administration, execution, and effectiveness of the agency's laws and programs;

the organization and operation of the agency;



any conditions or circumstances that may indicate the necessity or desirability of enacting new or additional legislation pertaining to the agency.

S.C. Code Ann. § 2-2-20(B) and (C)

Study Process

Full Committee schedules agency for study and gathers initial information

Subcommittee investigates through meetings and information requests

Subcommittee publishes report

Full Committee considers Subcommittee report and may conduct further investigation

Full Committee publishes report

Public Input

563 Responses to an online public survey

5 Constituents testify

6 Online comments received

Subcommittee Membership

The Honorable John Taliaferro "Jay" West, IV (chair) The Honorable Robert L. Ridgeway, III

The Honorable Bill Taylor
The Honorable Christopher Sloan "Chris" Wooten

Study Milestones

AGENCY REPORTS

March 2015	Seven-Year Plan Report
September 2018	Annual Accountability Report
November 2018	Program Evaluation Report

MEETINGS

Full	Subcommittee				
Committee	2/05/19	4/23/19	8/12/19		
5/3/18	2/19/19	5/07/19	8/27/19		
1/14/19	3/05/19	6/20/19	9/16/19		
	3/19/19	7/08/19	10/28/19		
	4/02/19	7/23/19	12/09/19		



Legislative Oversight Committee

https://www.scstatehouse.gov/CommitteeInfo/HouseLegislativeOversightCommittee.php HCommLegOv@schouse.gov • (803) 212-6810

The full report of the Economic Development, Transportation, and Natural Resources Subcommittee's study of the State Housing Finance and Development Authority (S.C. Housing), issued on February 4, 2020, is available on the House Legislative Oversight Committee's (Committee) webpage.

Recommendations

The **Subcommittee** has ten recommendations arising from its study of the agency. The Subcommittee makes eight recommendations to S.C. Housing, which fall into three categories: (1) effectiveness, (2) efficiency, and (3) transparency. Additionally, the Subcommittee makes two recommendations related to transparency to the Department of Administration's Division of State Human Resources.

Recommendations to S.C. Housing

EFFECTIVENESS

- 1. Revise its management structure to reduce the executive director's span of control and clarify division responsibilities, as recommended by the Office of the State Inspector General.
- 2. Adopt an appropriate reporting structure allowing direct interaction between the agency's internal auditor and its board, as recommended by the Office of the State Inspector General.
- 3. Utilize management training offered by the Department of Administration, such as the Certified Public Manager Program, for its executive leadership.
- 4. Allow the Office of the State Inspector General to conduct an independent, anonymous employee climate survey and report the results to the Committee by March 2020.
- ✓ 5. Consider the issues discussed during the Subcommittee study related to property management and crime at affordable housing properties and present recommendations for possible solutions by January 10, 2020.
 - 6. Obtain final approval of the agency strategic plan by a board vote.

EFFICIENCY

7. Develop, with the approval of the board, a policy regarding minimum cash reserves for bond debt service, operations, and emergency funds, as recommended by the Office of the State Inspector General.

TRANSPARENCY \checkmark 8. Post email addresses for individual board members on the agency website.

Table Note: ✓ indicates the recommendation has been implemented by agency action.

Recommendations to the Division of State Human Resources

TRANSPARENCY

- 9. Consider updating state human resources regulations related to personnel settlements to clarify the types of agreements that require review, as recommended by the Office of the State Inspector General. The division should report its conclusions to the Committee within six months after approval of the full Committee's report.
- 10. Consider providing guidance to state agencies on obtaining outside counsel.

Agency Snapshot

S.C. Housing

Agency Mission

Create quality affordable housing opportunities for the citizens of South Carolina

Major ProgramsSingle family mortgage

Founded in 1971, S.C.
Housing administers federal
and state rental assistance
and development programs
for extremely low to
moderate income families.
Since 1979, S.C. Housing has
issued mortgages for lowto-moderate income South

Carolinians

History & Purpose

- Development programs, including the Low Income Housing
- Tax Credit

 S.C. Housing Trust Fund
- Rental assistance

Resources (FY 19-20)

Employees 130 FTE positions authorized

Funding

\$209,064,086

federal and other funds; agency receives no general fund appropriations

Successes

Identified by the agency (FY 17-18)

- Aaa bond rating
- \$447.8M investment resulting in an economic impact of \$793M and support of 5,336 jobs statewide
- •More than 25,000 families assisted in acquiring quality, sustainable, affordable homes

Uncertainties surrounding private activity bonds due to potential changes in federal policies

- Changing financial market conditions
- Potential changes to tax credits that would threaten incentives for multifamily development

Challenges
Identified by the agency
(FY 17-18)

Sources: FY 2017-18 Agency Accountability Report and presentations to Subcommittee on July 18 and July 22, 2019.

Oversight Purpose and Methods

PURPOSE

To determine if agency laws and programs:

- are being implemented and carried out in accordance with the intent of the General Assembly; and
- should be continued, curtailed, or eliminated.

METHODS

The Committee and Subcommittee evaluate:

- the application, administration, execution, and effectiveness of the agency's laws and programs;
- the organization and operation of the agency; and
- any conditions or circumstances that may indicate the necessity or desirability of enacting new or additional legislation pertaining to the agency.

S.C. Code Ann. § 2-2-20(B) and (C)

Study Process

Full Committee schedules agency for study and gathers initial information

Subcommittee investigates through meetings and information requests

Subcommittee publishes report

Full Committee considers Subcommittee report and may conduct further investigation

Full Committee publishes report

Public Input

- **90** Responses to an online public survey
- **14** Constituents testify
 - 9 Online comments received

Subcommittee Membership

ECONOMIC DEVELOPMENT, TRANSPORTATION, AND NATURAL RESOURCES SUBCOMMITTEE

The Honorable William M. (Bill) Hixon (chair)
The Honorable Lee Hewitt

The Honorable Mandy Powers Norrell
The Honorable Marvin R. Pendarvis

Study Milestones

MEETINGS

 Full Committee
 Subcommittee

 12/5/18
 7/18/19
 9/9/19

 8/13/19
 7/22/19
 9/12/19

 12/5/19
 9/12/19
 9/12/19

AGENCY REPORTS

March 2015 Seven-Year Plan Report

September 2018 FY 2017-18 Annual Accountability Report

September 2019 FY 2018-19 Annual Accountability Report



Legislative Oversight Committee

https://www.scstatehouse.gov/CommitteeInfo/HouseLegislativeOversightCommittee.php HCommLegOv@schouse.gov • (803) 212-6810

The full report of the Healthcare and Regulator Subcommittee's study of the Department of Alcohol and Other Drug Abuse Services (DAODAS), issued on February 25, 2020, is available on the House Legislative Oversight Committee's (Committee) webpage.

Recommendations

The **Subcommittee** has eleven recommendations arising from its study of the agency. The Subcommittee makes five recommendations to DAODAS, two recommendations to the Department of Health and Environmental Control (DHEC), and four recommendations to the General Assembly.

Recommendations to DAODAS

EFFECTIVENESS

- 1. Provide key social media messages to legislators for dissemination to constituents.
- 2. Encourage local county alcohol and drug abuse authorities to notify relevant county legislative delegations if there is resistance to cooperation in implementing prevention programs in local schools.

EFFICIENCY

3. Consider rates of substance abuse when distributing federal Substance Abuse Prevention and Treatment Block Grant funding to counties for prevention services.

ACCOUNTABILITY

4. Provide a way for participants in local DAODAS-funded programs to provide feedback directly to DAODAS.

Interagency Collaboration

5. Collaborate with the Department of Natural Resources to explore ways to collaborate to reduce boating under the influence and other substance use-related incidents.

Recommendations to DHEC

EFFECTIVENESS

- 6. Assess the need for the Community Outreach by Paramedic Education program in all counties of the state, particularly rural areas, and report its findings to the Committee six months after publication of the Committee's report.
- 7. Seek additional funding to expand the Community Outreach by Paramedic Education program to additional counties where there is a demonstrated need for it and continue the program after the expiration of the current grant funding.

Recommendations to the General Assembly

EFFECTIVENESS

- 8. Consider requiring any individual convicted of selling tobacco or alternative nicotine products to minors to complete a merchant education program approved by DAODAS by amending S.C. Code Ann. § 16-17-500.
- 9. Consider requiring those serving alcohol for on-premises consumption to complete a merchant education program approved by DAODAS.

MODERNIZATION OF LAWS

- 10. Consider updating S.C. Code Ann. Title 44, Chapter 49 to accurately reflect DAODAS's current role and functions and replace outdated language related to substance use.
- 11. Consider updating S.C. Code Ann. § 59-150-230(I) to reflect the current method of distributing unclaimed lottery prize funds used to address problem or pathological gambling.

Agency Snapshot

Department of Alcohol and Other Drug Abuse Services

Mission and Services

To ensure the availability and quality of a continuum of substance use services, thereby improving the health status, safety, and quality of life of individuals, families, and communities across South Carolina

Coordinates a statewide system of local agencies that provide substance use prevention, treatment, and recovery services

Organizational Units

Program Accountability/Treatment Program Accountability/Prevention Information Technology Health Integration & Innovation

History

granted treatment authority, the agency opened the first state-funded facility for alcoholism in 1962. In 1993, the agency was established as a cabinet agency, becoming the Department of Alcohol and Other Drug Abuse with ensuring quality services to prevent or reduce the negative consequences of substance use.

Resources (FY 17-18)

Employees

Funding

\$55,666,679 appropriated and

Successes

ldentified by the agency

- Obtaining a \$28 million state opioid response grant that will assist with increasing access to medication-assistant treatment; reducing unmet needs: and reducing opioid overdose-related deaths
- Emphasizing prevention programs associated with the reduction of underage drinking
- Impacting health of South Carolinians as patients' past 30-day use of alcohol decreased by 27.6%; patients past 30-day use of any substance decreased by 37.5%: and patients' past 30day employment status rose by 7.7.%

- Addressing stigma associated with substance use disorders
 Increasing trends in cocaine and methamphetamine use
- · Sustaining capacity and providing financial assistance for
- Increasing the number and quality of recovery residences Educating healthcare providers, parents, and educators about the risks of marijuana use among youth and women who are pregnant and nursing
- treatment services to indigent South Carolinians long-term Filling vacancies in public addiction service provider system as anticipated turnover is over 25% in next five years

Sources: Agency PER (July 2019), Accountability Report (September 2018), and website.

Oversight Purpose and Methods

PURPOSE

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- are being implemented and carried out in accordance with the intent of the General Assembly; and
- should be continued, curtailed, or eliminated.

METHODS

The Committee and Subcommittee evaluate:

- the application, administration, execution, and effectiveness of the agency's laws and programs;
- the organization and operation of the agency; and
- any conditions or circumstances that may indicate the necessity or desirability of enacting new or additional legislation pertaining to the agency.

S.C. Code Ann. § 2-2-20(B) and (C)

Study Process

Full Committee schedules agency for study and gathers initial information

Subcommittee investigates through meetings and information requests

Subcommittee publishes report

Full Committee considers Subcommittee report and may conduct further investigation

Full Committee publishes report

Public Input

- **28** Responses to an online public survey
 - **8** Constituents testify
 - Online comments received

Subcommittee Membership

HEALTHCARE AND REGULATORY SUBCOMMITTEE

The Honorable John Taliaferro "Jay" West, IV (chair) The Honorable Robert L. Ridgeway, III

The Honorable Bill Taylor
The Honorable Christopher Sloan "Chris" Wooten

Study Milestones

MEETINGS

 Full Committee
 Summation

 12/5/18
 10/28

 8/13/19
 11/12

Subcommittee 10/28/19 12/10/19 11/12/19 12/17/19 1/15/20

AGENCY REPORTS

March 2015 Seven-Year Plan Report

September 2018 FY 2017-18 Accountability Report

July 2019 Program Evaluation Report

September 2019 FY 2018-19 Accountability Report



Legislative Oversight Committee

https://www.scstatehouse.gov/CommitteeInfo/HouseLegislativeOversightCommittee.php HCommLegOv@schouse.gov • (803) 212-6810



Committee Mission

Determine if agency laws and programs are being implemented and carried out in accordance with the intent of the General Assembly and whether they should be continued, curtailed or eliminated. Inform the public about state agencies.

Website: https://www.scstatehouse.gov/CommitteeInfo/

HouseLegislativeOversightCommittee.php

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